Panel: Comparative Judicial Practice

Honorable Peter J. Messitte

Overview

## Transnational Discovery – Incoming Requests

A) Statute: 28 U.S.C. § 1782

Upon request of "foreign or international tribunal" or "any interested person," district court may order any person within the district "to give his testimony or statement or to produce a document or other thing for use in a proceeding in a foreign or international tribunal"

## B) Features

- 1) Not strict and formalistic
- 2) Request may be sent directly to district court
- 3) Covers non-parties as well as parties
- 4) Covers criminal as well as civil proceedings
- 5) Statute " authorizes, but does not require, a federal district court to provide assistance." Intel Corp. v. Advanced Micro Devices, Inc., 542 U.S. 241, 255 (2004)
- C) What is a "foreign or international tribunal"?
  - 1) Objective body with proof-taking adjudicative powers
  - 2) Includes conventional tribunals, investigating magistrates, administrative and arbitral tribunals, quasi-judicial agencies

- D) Who is "any interested person"?
  - 1) Includes litigants, government officials
  - 2) Any person possessing reasonable interest in matter. Id. at 255.
  - 3) Applies to international organizations, e.g. European Commission of the European Communities, as well as foreign countries. Id. at 256.
- E) What are "proceedings"?
  - 1) Not just pending adjudicative proceedings
  - 2) Not just imminent adjudicative proceedings. Id. at 258.
  - 3) Also proceedings "within reasonable contemplation." Id. at 259.
- F) How extensive is district court's discretion?
  - 1) Court has broad discretion
  - 2) However, it may not require:
    - a) That requested discovery be available under foreign law before it is allowed in the U.S. Id. at 260-263.
    - b) That U.S. law would allow discovery in domestic proceeding analogous to foreign proceeding. Id. at 263.
    - That requesting party seek discovery in foreign court first.
      See Malev Hungarian Airlines, 964 F.2d 97, 100 (2d Cir.
      1992), cert. denied 113 S. Ct. 179 (1992).

- d) That requested discovery, i.e. evidence, be admissible under foreign proceeding before it is allowed in U.S.
- 3) Per Intel Corp., court otherwise ought to consider these nonexhaustive factors:
  - a) Who is making the request (non-participant in foreign proceeding may have greater need than participant because foreign tribunal may be able to order production of evidence itself)
  - b) Nature of tribunal or other interested party making request
  - c) Character of proceedings abroad
  - d) Receptivity of foreign government or court or agency abroad toward U.S. federal court judicial assistance
  - e) Possibility that requesting party is attempting to circumvent proofgathering restrictions of foreign tribunal, burdensomeness of request, fishing expedition, privacy concerns, harassment
- 4) District court may impose restrictions on request
  - a) Limit inquiry into protected areas, e.g. usual privileges,
    business confidentiality
  - Impose other restrictions as may be available under Federal
    Rules of Civil Procedure